The Water Supply Challenge for the West

NAIPO

Western Regional Summit
Salt Lake City, Utah
September 26, 2024

Tony Willardson
Executive Director



WESTERN STATES
WATER COUNCIL



Water availability and water policy have not always been primary factors in decisions about where and how to grow!

Water in the scarce and precious resource.

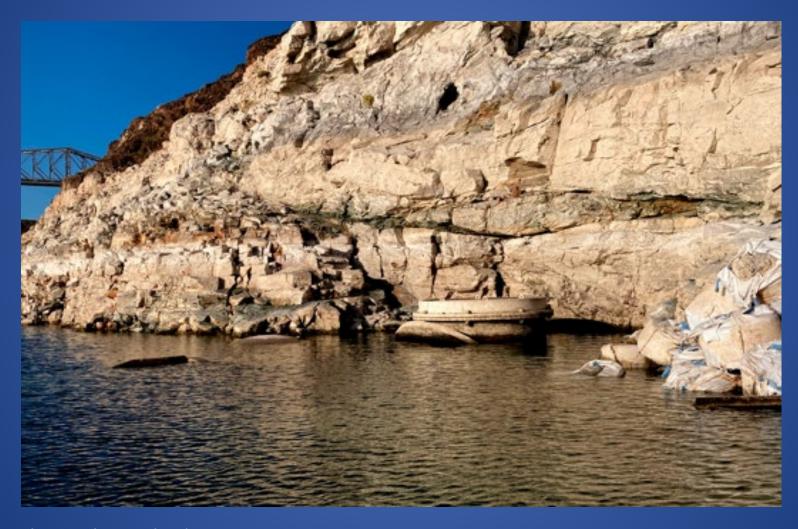
West is an increasingly



Hoover Dam/Lake Mead

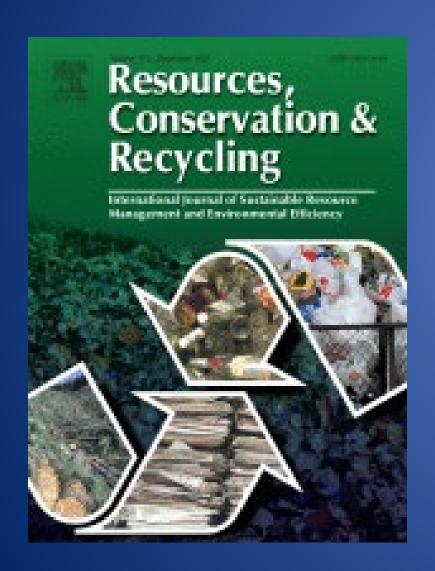


Las Vegas Valley Water District Lake Mead Intake



https://www.msn.com/en-us/news/us/las-vegas-water-intake-now-visible-at-drought-stricken-lake-mead/ar-AAWMXsD

Water savings of LEED-certified buildings



- The LEED rating system awards credits for a variety of criteria, including water efficiency.
- LEED certification indicates that the building is designed to conserve water.
- Water performance gap refers to the gap between designed and actual water savings.
- We find evidence of the water performance gap for <u>LEED buildings</u>.
- <u>LEED</u> buildings do not save water usage compared to similar non-LEED buildings.

Science Direct, Volume 175, December 2021

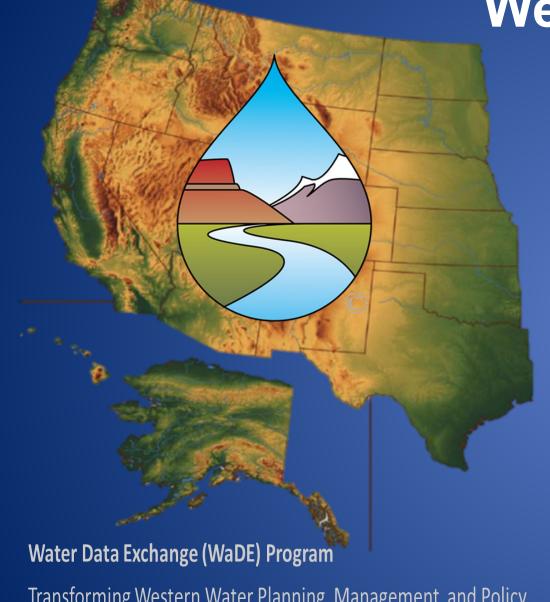
Western States Water Council

A Voice for Water in the West Since 1965

 Appointed members advising 18 Western Governors on water policy issues.

Mission: "To ensure that the West has an adequate, secure and sustainable supply of water of suitable quality to meet its diverse economic and environmental needs now and in the future"

- Provides collective western state voice
- Fosters state/state, state/tribal and federal/state collaboration
- Coordinates with a Western Federal Agency Support Team (WestFAST)



Transforming Western Water Planning, Management, and Policy

By Sharing States Water Data Since 2011

















Western States Federal Agency Support Team

A Declaration of Cooperation

Working Together for the Sustainable and Efficient Use of Western Water Resources

We, as representatives of our respective Federal agencies, do hereby declare our intent to cooperate as members of a Western States Federal Agency Support Team (WESTFAST) partnership. We will work together whenever and wherever possible throughout the 17 Western States to promote and educate the public on the benefits of sustainable and efficient use of water resources.

We declare that WESTFAST supports a continued commitment on the part of Federal, and State organizations; working with local, Tribal, and other stakeholders; to improve the effectiveness of collaboration to seek watershed solutions to water issues in the Western States. This effort emphasizes proactive, voluntary, participatory and incentive-based approaches to water resource management and conservation assistance programs throughout the Western States.

We hereby declare that we as WESTFAST partners will collaborate with the Western States Water Council to guide the development of an appropriate action plan for this partnership.

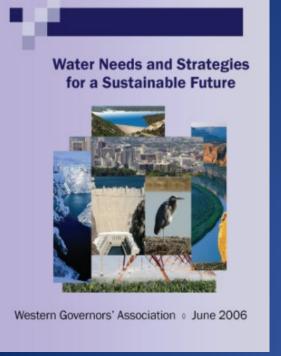
We hereby declare to support, in concept, the establishment of a Federal liaison position to work with the WESTFAST members and the Western States Water Council in developing a collaborative work plan to carry forward joint water resource initiatives. Contributory cost-sharing such a position will be based on authorized and available funds.

Army Corps of Engineers Bureau of Land Management Bureau of Reclamation Environmental Protection Agency National Oceanic & Atmospheric Administration **Natural Resources Conservation Service** U.S. Fish & Wildlife Service U.S. Forest Service U.S. Geological Survey U.S. Department of Energy National Aeronautics and Space Administration U.S. Dept. of Defense **National Park Service**

Governor Ronald Reagan

"I am impressed with the need for the states of the West to look beyond sectional interests and to approach water resource development on a regional basis. Few endeavors offer more challenge...and greater potential for lasting benefit. Unless we are successful, lack of water will soon limit development throughout much of the West...."

"I am convinced that the best approach to westwide regional planning is through cooperative state action. I see no need, certainly at this time, for the states to look to Washington to act as a broker in this endeavor."



2006 WSWC-WGA Water Report

To encourage sustainable growth policies and plans, states should identify the water demands and impacts associated with future growth.

Additionally, states should develop integrated growth and water resource scenarios so that the consequences of various growth scenarios can be evaluated for both the near and long term.

Pressing Water Issues

- Growth & related economic & environmental needs
- Limited data regarding water supplies and demands
- Competing or poorly defined water rights
- Aging and often inadequate infrastructure
- Unpredictable climate and extreme events
 (little ability to predict seasonal/subseasonal supply)
- Constantly evolving regulatory landscape

WSWC Vision Statement

Effectively addressing these challenges will require stronger collaboration and cooperation that transcends political and geographic boundaries between states, federal agencies, tribes, and local communities.







WSWC Principles

- States have the pivotal role in water planning, as well as allocating and protecting the resource.
- Success will depend in large part on state initiative and innovation.
- Federal agencies should use state water plans to help determine national water policy and priorities that best align federal agency support to states; and to inform decision making regarding regional water issues.

WSWC Principles

- Water must be recognized as a critical public policy priority given the importance of the resource to our public health, economy, food security, environment, and western way of life.
- We must cultivate a western water conservation ethic through greater understanding of, and appreciation for, water's value.

Water Policy & Economics

- In the West, water availability is central to economic growth
- Water is treated both as public and private property
- In some ways, the whole is greater than the sum of its parts, as some uses are non-consumptive and it's use by one person does not diminish its availability for another user (but water quality impacts)
- Instreamflows for recreation such as rafting, floating, swimming and fishing are non-consumptive uses, as is hydropower generation
- Water reclamation, recycling and reuse are increasingly important



Water Rights Doctrines

- Riparian Rights
- Reasonable Use
- Appropriations Doctrine
- Absolute Ownership
- Correlative Rights (Proportionate Use)
- Federal Reserved Water Rights
 - Military, Wilderness and other Reservations
- Tribal Trust Water Rights

Water Law 101

- Law of Prior Appropriation (well defined rights)
- First in Time, First in Use (protect Investments)
- Priority Dates and Consumptive Water Use
- Reasonable Beneficial Use Water Duties
- Use it or Lose it! (non-speculation)
- Prohibits Waste (generally defined by custom)
- Forfeiture and Abandonment Statutes (flexibility)
- No Injury (new uses or changes in use)
- Water Rights Transfers (POD and POU changes)

The Law of the River

- Colorado River Compact
- Boulder Canyon Project Act
- California Seven Party Agreement
- Mexican Water Treaty
- Upper Colorado River Basin Compact
- Colorado River Storage Project
- Arizona v. Calif Supreme Court Decision

- Supplemental Decree
- Consolidated Decree
- Colorado River Basin Project
 Act
- Long Range Operating Criteria
- Minute 242
- Colorado River Basin Salinity
 Control Act

WSWC Water Data Exchange (WaDE)

The Western States Water Council has worked together with state and federal agencies to create the Water Data Exchange, an online portal that will enable states to share their water data with each other, federal agencies, and the public via a common platform. The Governors encourage the use of state water data in planning for both the public and private sectors.

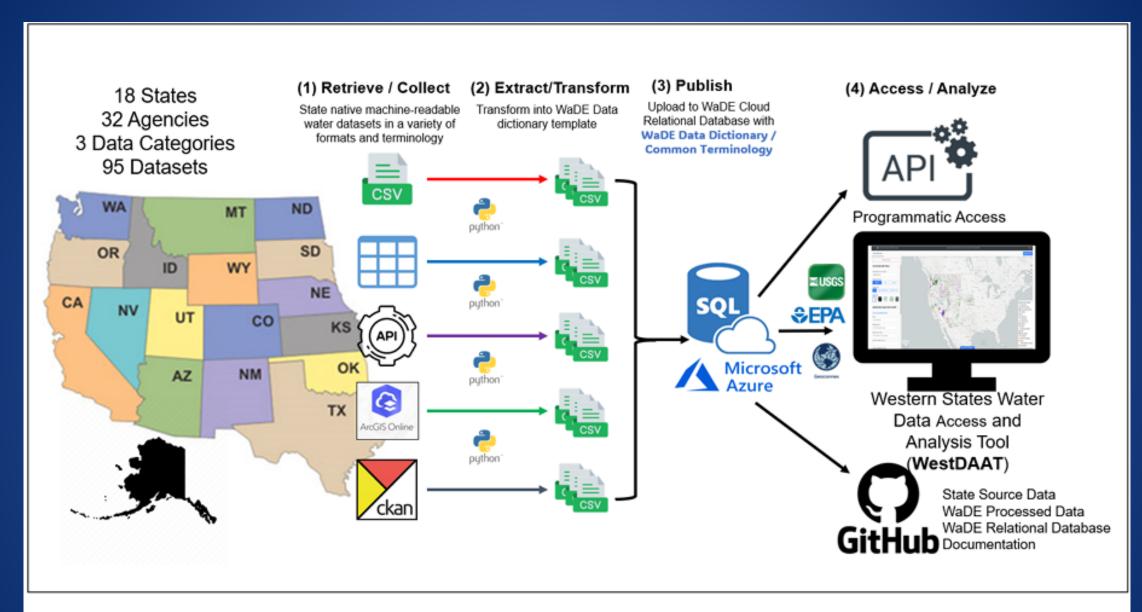


Figure A1: WaDE 2.0 architecture to streamline access to western states water rights, water use, and water supply data as FAIR through a streamlined and standardized service.

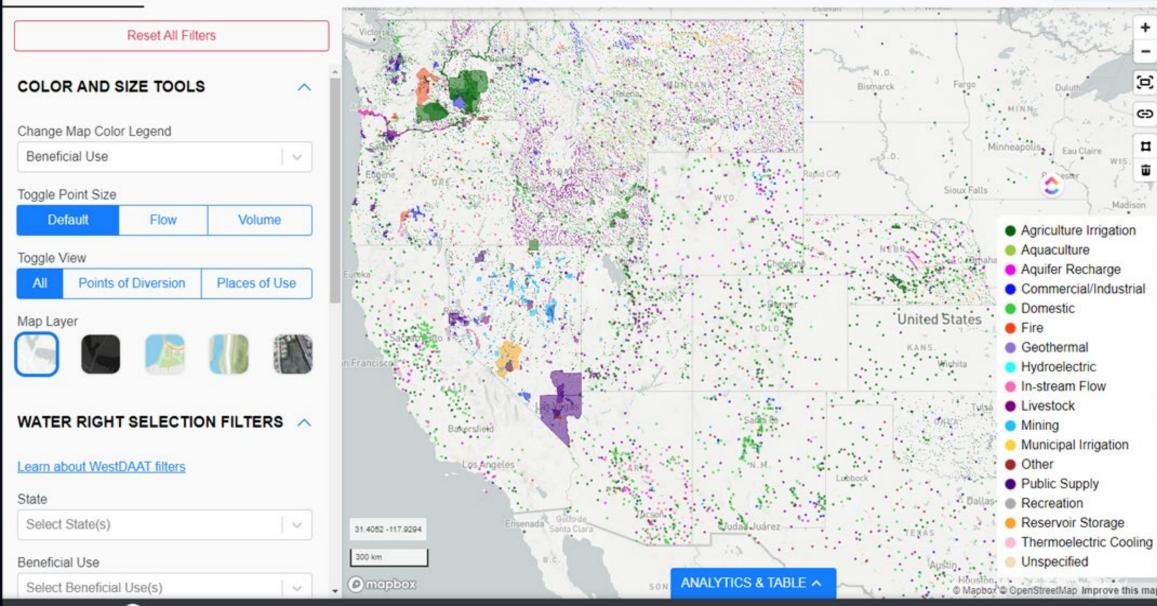
(0)

G)

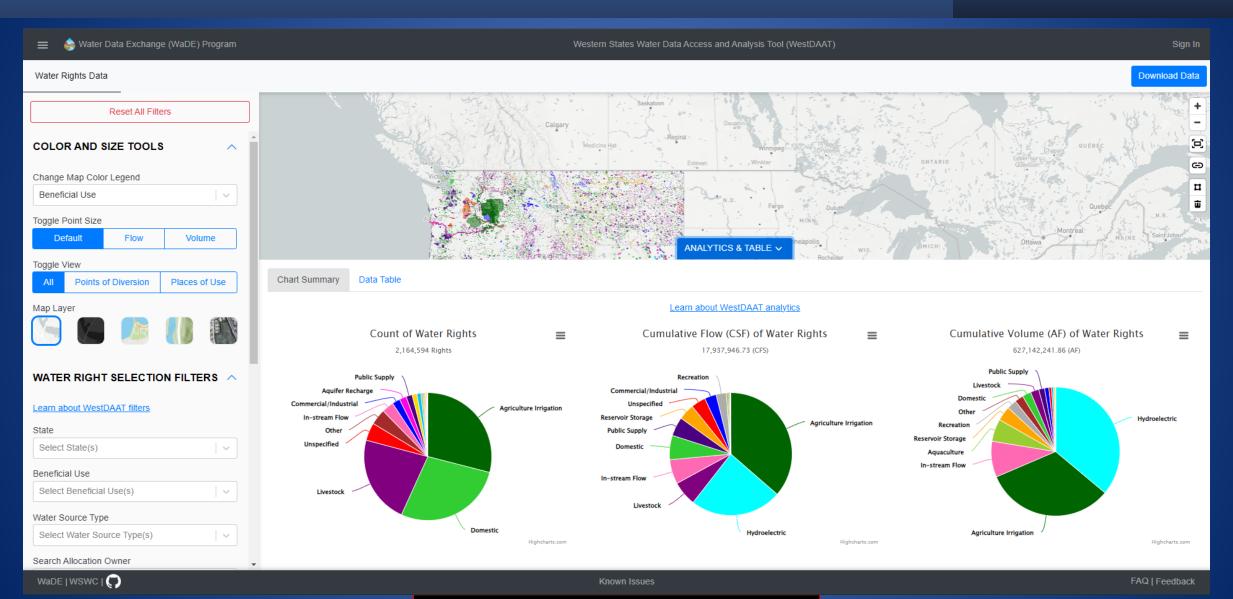
п

Water Rights Data

Download Data



Water Rights Data Throughout The West



100 300 MILES 200 WYOMING 300 KILOMETERS Base modified from U.S. Geological Survey data Cheyenne Yampa River Salt Lake * City Denver **NEVADA** UTAH UPPER BASIN Glen COLORADO Lees Ferry Canyon In Juan Rive Hoover Dam Grand Canyon Santa Fe Las Vegas - Albuquerque LOWER BASIN **NEW MEXICO** ARIZONA Los Angeles Phoenix, Salt River American Canal Gila River San Diego Yuma Tucson PACIFIC OCEAN **MEXICO**

Cities served in/out of CRB

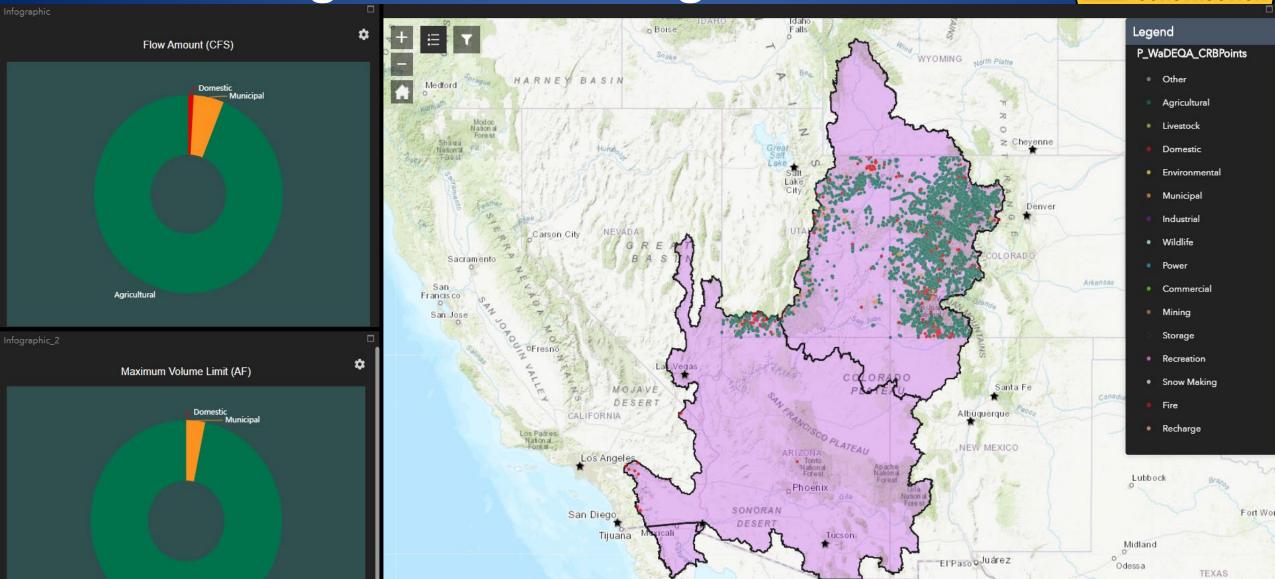
- Albuquerque
- Denver
- Las Vegas
- Los Angeles
- Phoenix
- Salt Lake City
- San Diego
- Tucson

Irrigation Water Rights Prior 1922



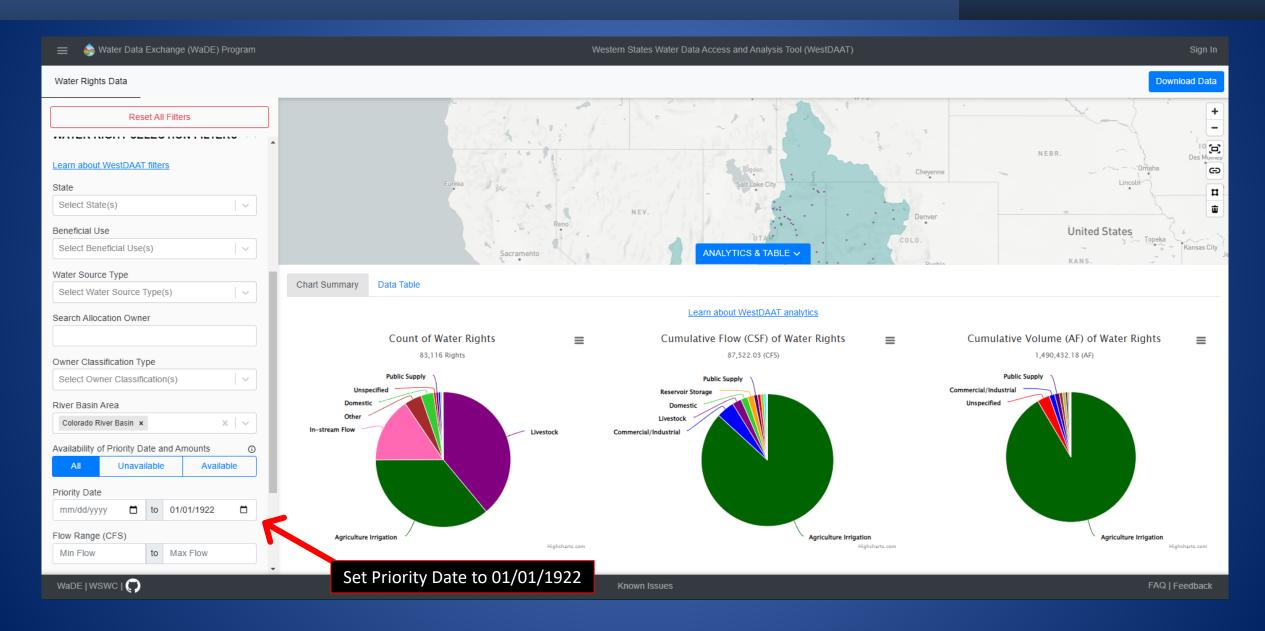
EDWARDSPLATEAU

Esri, HERE, Garmin, FAO, NOAA, USGS, EPA, NPS | US Geological Survey: http://water.us..



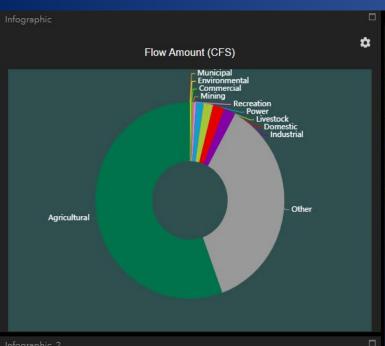
Agricultural

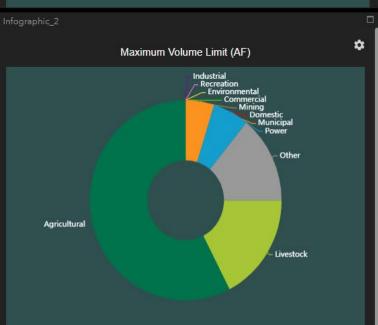
CRB: Water Rights Prior 1922

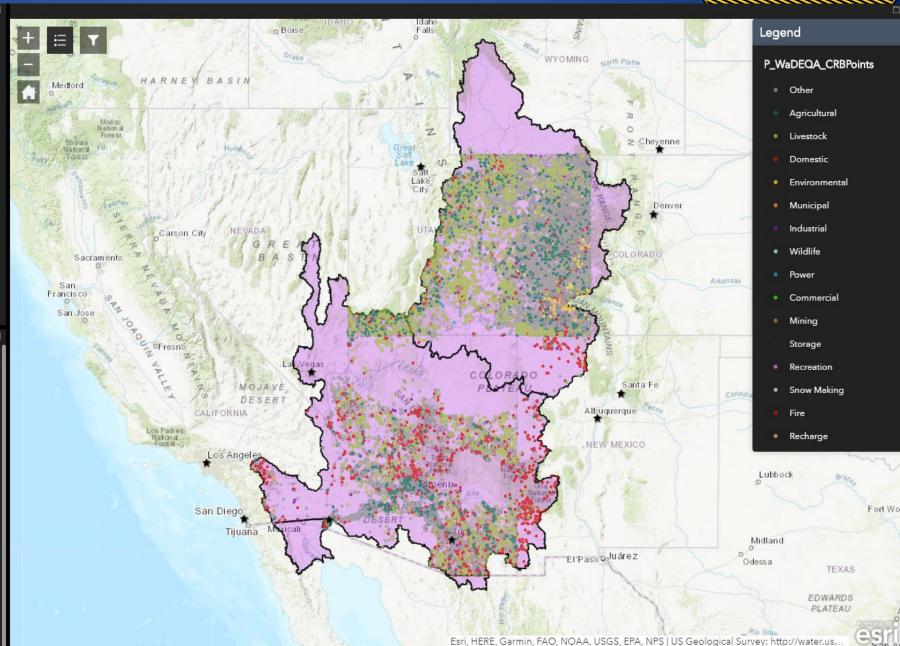


Water Rights Data

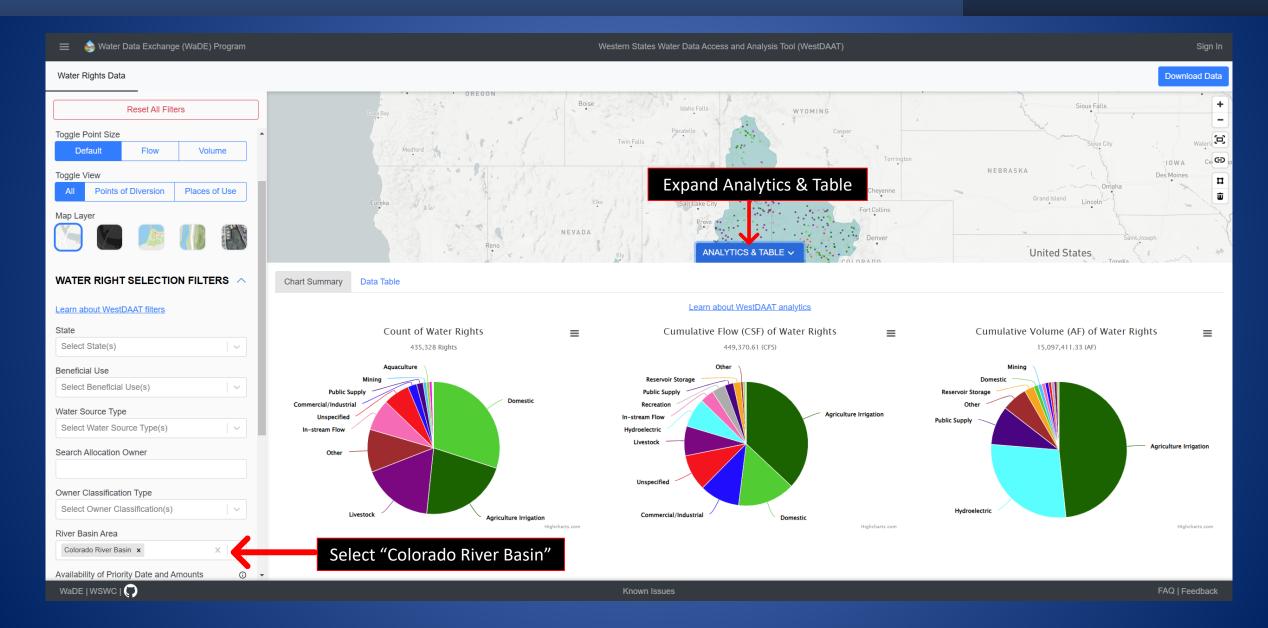




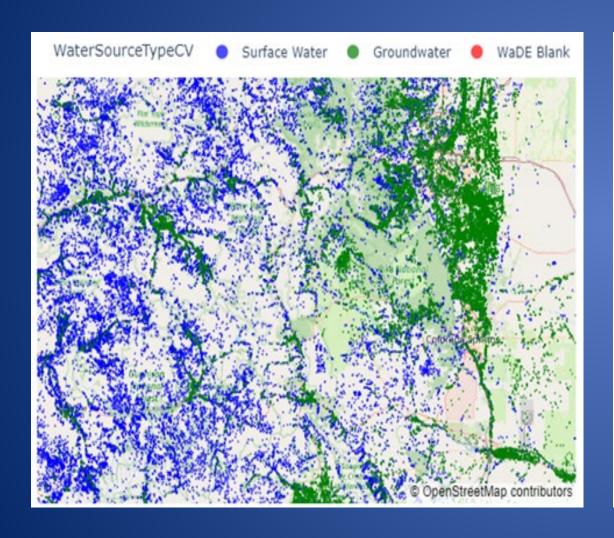


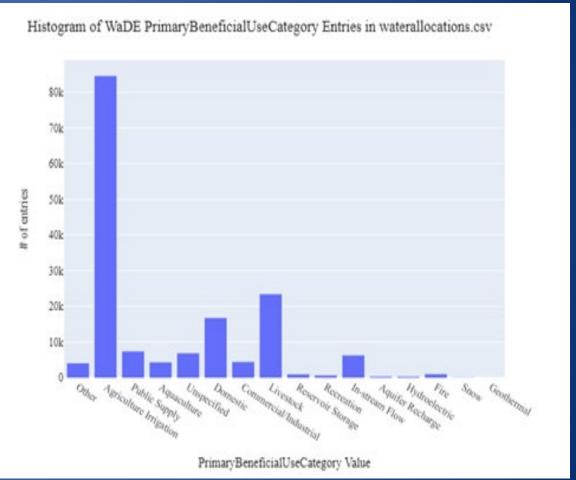


CRB: Water Rights



Colorado Water Resources Fact Sheet





Collaborative Water Management

- Water Conservation
- Ground Water Recharge
- Water Banking
- Water Reuse and Recycling
- Water Marketing and Transfers
- Snow Pack Augmentation
- Desalination
- Water Quality Protections

- Las Vegas water use down while population is up
- Arizona Groundwater Bank
- MWD proposes joint project
- Instate voluntary water transfers
- Upper Basin Projects
- Lower Basin & Mexico
- Upper Basin Salinity Control Projects



Water Transfers in the West

Water Transfers in the West:

Projects, Trends, and Leading Practices in Water Trading

Western Governors believe states should identify and promote innovative ways to allow water transfers from agricultural to other uses (including urban, energy and environmental" while avoiding or mitigating damages to agricultural economies and communities

Policy 11-7









Agrimet Weather Station



Alternatives to Avoid Buy & Dry

- Rotational Fallowing
- Deficit Irrigation
- Water Banks
- Interruptible Supply
 - Agreements
- Split-Season Leases

- Buy/Lease Back
- Piping and Lining Canals and Ditches
- Alternative cropping types
- Community Mitigation Funds





Transforming Water Management in the U.S. West with NASA Data

Building upon more than two decades of research, a new web-based platform called OpenET will soon be putting NASA data in the hands of farmers, water managers and conservation groups to accelerate improvements and innovations in water management. OpenET uses publicly available data and open source models to provide satellite-based information on evapotranspiration (the "ET" in OpenET) in areas as small as a quarter of an acre and at daily, monthly and yearly intervals.

Evapotranspiration is the process by which water is transferred from the land to the atmosphere, by water leaving the soil (evaporation) and water lost through

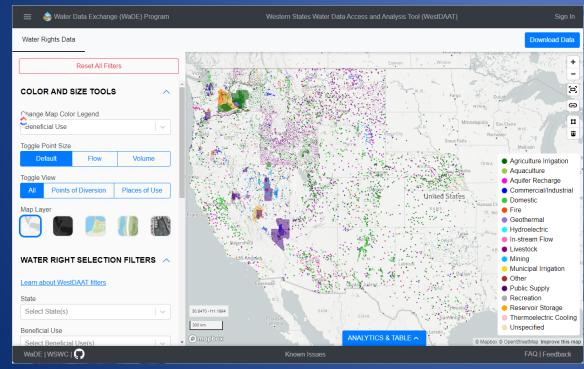


Shortage Sharing and Imperial Valley, CA Intentionally via Landsat 7 Created Surplus (ICS) Water ET (mm) **Imperial Valley** 100 200 ET during January - March, 2003

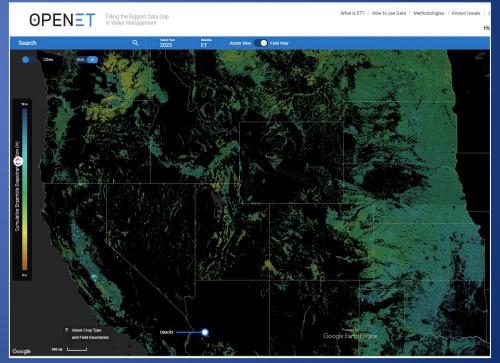


The <u>West</u>ern Water <u>Conservation</u> <u>Application <u>Tool</u> (WestCAT)</u>

Facilitating voluntary, temporary, in-state, and compensated conservation programs through efficiency, fallowing, or switching to a different less water-intensive crop



Western Water Rights Data Access and Analysis Tool (WestDAAT)



Open Access Evapotranspiration (OpenET)



Tony Willardson Executive Director Western States Water Council

twillardson@wswc.utah.gov 801-685-2555

http://www.westernstateswater.org/

Consumptive Use

- Uses may be consumptive or non-consumptive
- Most water rights based on consumptive use, not diversions or withdrawals
- Consumptive use not widely measured directly
- May require costly case-by-case analysis
- USGS national water use report dropped estimates of consumptive use as unreliable in 1995
- Agriculture is the predominant western water use measured both by diversions and consumption
- Recoverable losses and irrecoverable losses
- Basinwide v. individual water use efficiencies